Warwickshire Police and Crime Panel

Date: Thursday 21 September 2023

Time: 2.00 pm

Venue: Committee Room 2, Shire Hall

Membership

Mr Andy Davis (Chair) Councillor Derek Poole (Vice Chair) Councillor Barbara Brown Mr Andrew Davies Councillor Jenny Fradgley Councillor Natalie Gist Councillor Clare Golby Councillor Dave Humphreys Councillor Katie Hunt Councillor Ray Jarvis Councillor Bhagwant Singh Pandher

There is one remaining appointment to be made to the Panel for 2023/24.

Items on the agenda:

1. General

(1) Apologies

To receive any apologies from members of the Panel.

(2) Disclosures of Pecuniary and Non-Pecuniary Interests

(3) Minutes of the Previous Meeting	
To confirm the minutes of the meeting held on 22 June 2023.	

(4) Public Speaking

2. Report of the Police and Crime Commissioner 15 - 40 The Report is attached for consideration and comment by the Panel.

3.	Appointments to the Planning & Performance Working Group To confirm arrangements for the Working Group in the 2023/24 municipal year including Terms of Reference.	41 - 44
4.	Report of the Planning & Performance Working Group	Verbal
	An update following the Group's meetings on 27 July and 19 September 2023.	Report
5.	Issues Raised by Community Safety Partnerships To consider any issues flagged by Community Safety Partnerships providing a means for community concerns that have high-level, strategic implications to be discussed by the Panel and Commissioner.	
6.	Work Programme 45 - 5 To consider and review the Panel's Work Programme.	
7.	Dates of Meetings To note the arrangements for future meetings. Meetings will start at 2pm, unless specified otherwise. The following meetings are scheduled to be held at Shire Hall, Warwick:	
	 22 November 2023 (at 10am) 5 February 2024 7 March 2024 	
8.	Any Urgent Items At the discretion of the Chair, items may be raised which are considered urgent (please notify Democratic Services in advance of the meeting).	
9.	Reports Containing Confidential or Exempt Information To consider passing the following resolution:	
	"That members of the public be excluded from the meeting for the items mentioned below on the grounds that their presence would involve the disclosure of exempt information as defined in paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972."	
10.	Complaints	

To consider any complaints received and considered regarding the conduct of the Police and Crime Commissioner.

Monica Fogarty

Chief Executive Warwickshire County Council Shire Hall, Warwick





Disclaimers

Webcasting and Permission to be Filmed

Please note that this meeting will be filmed for live broadcast on the internet and can be viewed online at warwickshire.public-i.tv. Generally, the public gallery is not filmed, but by entering the meeting room and using the public seating area you are consenting to being filmed. All recording will be undertaken in accordance with the Council's Standing Orders.

Disclosures of Pecuniary and Non-Pecuniary Interests

Members are required to register their disclosable pecuniary interests within 28 days of their election of appointment to the Council. Any changes to matters registered or new matters that require to be registered must be notified to the Monitoring Officer as soon as practicable after they arise.

A member attending a meeting where a matter arises in which they have a disclosable pecuniary interest must (unless they have a dispensation):

- Declare the interest if they have not already registered it
- Not participate in any discussion or vote
- Leave the meeting room until the matter has been dealt with
- Give written notice of any unregistered interest to the Monitoring Officer within 28 days of the meeting.

Non-pecuniary interests relevant to the agenda should be declared at the commencement of the meeting.

The public reports referred to are available on the Warwickshire Web https://democracy.warwickshire.gov.uk/uuCoverPage.aspx?bcr=1

Public Speaking

Any member of the public who is resident or working in Warwickshire may speak at the meeting for up to three minutes on any matter within the remit of the Panel. This can be in the form of a statement or a question. If you wish to speak, please notify Democratic Services in writing at least three working days before the meeting. You should give your name and address and the subject upon which you wish to speak. Full details of the public speaking scheme are set out in the Panel's Terms of Reference and Rules of Procedure.



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Warwickshire Police and Crime Panel

Thursday 22 June 2023

Minutes

Attendance

Panel Members

Andy Davis (Chair) (Independent Member) Councillor Derek Poole (Vice Chair) (Rugby Borough Council) Andrew Davies (Independent Member) Councillor Natalie Gist (Stratford-on-Avon District Council) Councillor Clare Golby (Nuneaton & Bedworth Borough Council) Councillor Dave Humphreys (Warwickshire County Council) Councillor Katie Hunt (Warwick District Council) Councillor Ray Jarvis (North Warwickshire Borough Council) Councillor Bhagwant Singh Pandher (Warwickshire County Council)

Officers

Lucy Adams, Team Lead, Senior Solicitor, Planning and Litigation Samantha Alexander, Trainee Solicitor John Cole, Senior Democratic Services Officer Caroline Gutteridge, Delivery Lead, Commercial and Regulatory Virginia Rennie, Head of Strategic Finance

Others Present

John Anderson, Warwickshire Joint Audit and Standards Committee Richard Culley (Public Speaker) Emma Daniell, Deputy Police and Crime Commissioner Councillor Keith Kondakor (Nuneaton and Bedworth Borough Council) (Public Speaker) Polly Reed, Chief Executive, Office of the Police and Crime Commissioner Philip Seccombe, Warwickshire Police and Crime Commissioner

1. Appointment of Chair to the Warwickshire Police and Crime Panel

Councillor Derek Poole nominated Mr Andy Davis to serve as Chair for the coming year. Councillor Dave Humphreys seconded the nomination. There were no other nominations and Mr Andy Davis was elected unanimously as Chair to the Police and Crime Panel for 2023/24.

2. Appointment of Vice Chair to the Warwickshire Police and Crime Panel

Councillor Dave Humphreys nominated Councillor Derek Poole to serve as Vice-Chair for the coming year. Councillor Ray Jarvis seconded the nomination. There were no other nominations and Councillor Derek Poole was elected unanimously as Vice-Chair to the Police and Crime Panel for 2023/24.



3. General

The Chair expressed his thanks to fellow members of the Panel following his appointment, stating that he would seek to work collaboratively, positively, and proactively with the Police and Crime Commissioner and his staff over the coming year.

The Chair welcomed two new members to the Panel – Councillor Natalie Gist of Stratford-on-Avon District Council and Councillor Katie Hunt of Warwick District Council.

(1) Apologies

Apologies were received from Councillor Barbara Brown and Councillor Jenny Fradgley.

(2) Disclosures of Pecuniary and Non-Pecuniary Interests

There was none.

(3) Minutes of the Previous Meeting

It was resolved that the minutes of the meeting held on 6 April 2023 be confirmed as an accurate record and signed by the Chair.

There were no matters arising.

(4) Public Speaking

Councillor Keith Kondakor (Nuneaton and Bedworth Borough Council) was welcomed to the meeting and invited to put his question to the Panel and Commissioner.

Councillor Kondakor highlighted the seriousness of bicycle theft. He stated that since 2010, funding cuts had intensified pressure on the police service and Criminal Justice System. This was evident in the performance of the 101 Service. He commented that fewer crimes were being reported due to a loss of confidence by some residents that action would be taken.

Councillor Kondakor stated that figures published by the Ministry of Justice indicated that there had been no convictions for bicycle theft in Warwickshire over the past three years. For some members of the public, there was a feeling that the Force was not interested in pursuing theft of a bicycle, leading many to resort to social media platforms to attempt to recover their property. He stated that a bicycle provided a sole means of transport for many people. Even when insured, it could be very difficult to recoup the cost of a stolen bicycle. He asked the Commissioner how action could be taken to seek an improvement.

The Commissioner thanked Councillor Kondakor for his question. He advised that the recently established customer resolution centres at Nuneaton, Rugby, Learnington Spa, and Stratford-upon-Avon were open seven days a week, providing an opportunity for members of the public to access help and advice from a police officer. He stated that the number of 999 and 101 calls received by Warwickshire Police had continued to increase. In the past week, the Force had received more than 5,000 calls to 999 and 101. This was a record-breaking level of demand. It demonstrated that members of the public continued to see reporting of crime as

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being worthwhile.

The Commissioner advised that operational changes had been made to improve response times for calls to 101 during periods of high demand; 10 new call handlers had been recruited with funding allocated to secure the appointment of an additional 15. This would substantially increase the Control Room's capacity to respond to calls. He emphasised that 999 calls were being responded to promptly; on average it took 6 seconds for a call to 999 to be answered.

The Commissioner advised that Warwickshire Police data showed a different picture to that of the Ministry of Justice figures. During the 2021/22 and 2022/23 financial years, 22 people had been charged or summonsed for bicycle theft. There had been 20 convictions, including three individuals who had been convicted of multiple bicycle thefts. Since 2018/19, there had been a 37% decrease in reported bicycle theft offences in Warwickshire. He emphasised that the Force would continue to pursue a positive outcome when theft of a bicycle was reported.

Councillor Kondakor stated that it was positive that victims of crime now had improved opportunities to contact the police at customer resolution centres. He suggested that efforts be made to promote these resources and to signpost members of the public to the options available to them to report crimes. Where there were known hotspots for bicycle theft, he suggested that efforts be made to target resources to seek an improvement.

Mr Richard Culley was welcomed to the meeting and invited to put his question to the Panel and Commissioner.

Mr Culley highlighted the harms caused by anti-social behaviour (ASB), stating that the Government's recently published Anti-social Behaviour Action Plan set out proposals to support police and crime commissioners, local councils, and housing associations to target ASB in their communities. He stated that ASB could take many forms but one of its most problematic manifestations was the use and dealing of drugs, particularly heroin and crack cocaine. He highlighted the blight on communities of discarded hypodermic needles, persistent noise late at night, and fly-tipping in communal areas. As a result, residents experienced fear, intimidation, and isolation. He stated that victims of ASB had the option of raising the community trigger, but this did not always achieve a resolution. He relayed his recent experience of the community trigger process and expressed disappointment at the outcome. He outlined concerns relating to the appeals process. He emphasised his view that more needed to be done by the Force to respond to ASB and drug-related criminality.

The Commissioner advised that a community trigger case review required the input of partnership organisations including the police, local authorities, and relevant housing association. For a case to be upheld, it was necessary to satisfy specific criteria. These had not been met in the case referred to by Mr Culley. He stated that there had been considerable interaction between partnership organisations and expressed confidence that a robust process of engagement had been followed prior to a decision being made. Several meetings had been held, including a meeting with community safety partners, to agree a way of working and approaches to manage relations. An action plan was now in place. The Housing Association had agreed to rectify issues associated with CCTV. Following engagement, no grounds had been found to uphold the appeal. He recognised that this was not Mr Culley's desired outcome. However, he provided assurance that the correct process had been followed and the role of the PCC had been properly discharged.

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In response, Mr Culley stated that communication between partnership organisations had been poor since the initial ASB Case Review. It had been necessary for him to liaise with each party individually and information had been difficult to obtain. Action had recently been taken by the Force; however, it had been a long and painful process.

The Commissioner emphasised that ASB and drug dealing were treated with seriousness by Warwickshire Police. There had been considerable activity by the Force to disrupt serious and organised crime gangs in Stratford-upon-Avon and elsewhere. He underlined that it was not acceptable for drug dealing to occur in Stratford-upon-Avon or anywhere else.

4. Report of the Police and Crime Commissioner

The Police and Crime Commissioner (PCC) presented his report which provided an update on key activities since the meeting of the Panel in April 2023. The Report encompassed trust and confidence in the police service, progress to deliver the Police and Crime Plan, criminal justice considerations, the recently published His Majesty's Inspectorate of Constabulary and Fire & Rescue Services (HMICFRS) Annual State of Policing Assessment, grants and commissioned services, financial information, and details of the arrival of the Knife Angel sculpture to Nuneaton town centre. He praised the contribution of Nuneaton and Bedworth Borough Council which worked alongside Warwickshire Police and others to coordinate the arrival of the Knife Angel.

Councillor Golby stated that the Knife Angel showed how local communities could take creative approaches to focus on preventing violence and aggression. Nuneaton and Bedworth Borough Council had taken the initiative to do things differently. She stated that securing the Knife Angel had been a significant achievement. The arrival of the sculpture presented multiple benefits. Educational initiatives had taken place in schools, it had attracted an increased number of visitors to the town and facilitated a dialogue on the harms of knife crime. She praised the Deputy Police and Crime Commissioner (DPCC) who had made a valuable contribution.

The Commissioner stated that the Knife Angel provided an effective means to prompt discussion of the harms of knife crime. It also provided a powerful and poignant memorial to those who had lost their lives to knife crime.

The Chair highlighted coverage in the report of the HMICFRS Annual State of Policing Assessment. The update provided to the Panel summarised that the Chief Inspector of Constabulary had emphasised the need for police forces to "show professionalism, get the basics right when it comes to investigating crime, and respond properly when someone dials 999. This is what matters most to the communities they serve, and this is the way forward for the police to regain the public's trust". He sought the Commissioner's view of this statement.

The Commissioner stated that the Annual State of Policing Assessment examined national issues affecting policing; it was right that detailed consideration had been given to public expectations for policing. He emphasised that public confidence in policing was a core consideration; where this faltered, there was a risk that crimes would not be reported. He underlined his intention to increase confidence in Warwickshire Police and prove to victims and witnesses that reporting of crime would yield positive results.

5. Annual Report of the Police and Crime Commissioner 2022/23

The Police and Crime Commissioner (PCC) introduced his Annual Report which outlined activities and progress over the course of 2022/23. He emphasised that the Report was framed against the priorities of the Police and Crime Plan to ensure that progress could be effectively tracked. The Report also included details of engagement activities, commissioned services and grants, financial considerations, governance arrangements, and the findings of His Majesty's Inspectorate of Constabulary and Fire & Rescue Services (HMICFRS) following its most recent Police Effectiveness, Efficiency and Legitimacy (PEEL) Inspection of Warwickshire Police. He emphasised that the findings of the Inspectorate constituted an improvement on the results of the previous inspection. He would continue to hold the Chief Constable to account to address the areas identified by HMICFRS as requiring improvement. He reported that the next inspection was anticipated to occur in January 2025.

In response to Councillor Gist, the Commissioner highlighted the substantial expansion of Warwickshire Police in recent years. Since 2016, officer numbers had increased by over 300, bringing the total number of officers to just over 1,100. This had been partly financed by the national Police Uplift Grant as well as by Warwickshire council taxpayers. He emphasised that, in raising the police precept for 2023/24, he had made a commitment to expand the Force and ensure that officers were deployed evenly across the County by population, demand, and levels of crime (taking account of operational considerations such as firearms officers who had a central base). Under the Empower Programme, a new geographically-based policing model had been introduced with command centres in the north, east, and south of the County each overseen by a Chief Inspector. These chief inspectors were well-placed to liaise with local councillors to address community concerns.

In response to Councillor Humphreys, the Commissioner advised that, on average, between 8 and 10 officers left the Force each month. This was usually due to retirement. To maintain officer numbers, it was necessary to recruit approximately 100 new officers each year.

The Chair praised the level of detail included within the report. However, he highlighted that the Panel had previously received a more detailed overview of the Force's performance, particularly in relation to key activities and priorities. In recent update reports, performance data had been less specific with a greater emphasis placed on governance arrangements and processes that shaped how the Force operated. He stated that a renewed focus on performance would help the Panel to develop a clearer idea of how strategic initiatives were operating in practice.

The Commissioner stated that this was a reasonable request. However, he emphasised the importance of establishing clear lines of demarcation between the role of the Panel and the role of the PCC. Performance data would be included in future reports to inform the Panel's analysis of his holding to account of the Chief Constable in relation to the performance of Warwickshire Police. He advised that performance data was also published on the PCC website.

The Chair stated that this would be helpful. He highlighted the role of the Planning & Performance Working Group which provided a means to focus on specific performance-related matters in detail, enabling full Panel meetings to take a broader strategic overview.

The Chair highlighted the table on page 29 of the Annual Report which showed the OPCC's assessment of Police and Crime Plan success measures across priority and sub-focus areas. Red,

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Amber and Green (RAG) ratings showed most areas as Amber. 'Improved Communication' and 'Justice Outcomes' had been set as Red.

The Commissioner described the methodology used to determine RAG ratings, stating that 'justice outcomes' had been marked as Red due to backlogs in the courts system. It had also been considered that 'improved communication' was required between justice partners. Attention would be focused on these areas. This could be facilitated by the Local Criminal Justice Board which was chaired by the PCC and attended by representatives of partnership organisations.

Polly Reed (Chief Executive, OPCC) advised that the Police and Crime Plan 2021-2025 was approximately three-quarters of the way through its lifespan. The aim was to achieve an increased proportion of Green-rated success measures as the Plan approached its conclusion. RAG ratings were determined by a series of complex spreadsheets devised to analyse progress against Police and Crime Plan objectives. Analysis was undertaken to determine appropriate remedial actions.

In response to Andrew Davies, the Commissioner advised that the requirement for the Force to make efficiency savings of £3m over a three-year period could be achieved in a variety of ways. The Chief Constable had discretion to deliver the full amount of savings in a single year or over a longer period. He stated that there were some obvious areas where savings could be achieved. For example, there had been substantial recent investment in ICT which had led to improved efficiencies. The Force had been asked to provide a detailed plan showing how the savings would be achieved. This would soon be provided.

The Commissioner advised that income derived from the Commercial Vetting Service was regularly monitored. The budget for 2023/24 was not dependent on income from the Vetting Service. Instead, surplus from commercial activities could be allocated to capital expenditure. This was advantageous as national funding for capital projects was no longer provided. Revenue could also be allocated to borrowing to pay off interest on loans. He advised that there was an earmarked reserve to cover any risks associated with the Vetting Service. He expressed confidence in the measures in place to scrutinise the Force's finances. He would continue to provide regular updates to the Panel.

Polly Reed advised that the OPCC was a member of the Vetting Management Board which was chaired by the Deputy Chief Constable. The Board paid close attention to projected levels of income and expenditure. Consideration had also been given to ways to collect income more efficiently, reducing overheads. This was consistent with an emphasis across the Force on business development. She expressed confidence in the Vetting Management Board, stating that it was supported by competent individuals and focused on the right areas.

In response to Councillor Humphreys, the Commissioner advised that policing of the protests at Kingsbury Oil Terminal had required significant expenditure. Mutual Aid costs had been incurred to call in specialist teams. He expressed confidence that policing of the protests had been undertaken in a reasonable and humane way. He advised that, to be eligible for a special grant from the Home Office, the Force would need to incur costs for policing of a specific incident equivalent to 1% of net revenue expenditure. Policing of the protests at Kingsbury Oil Terminal had not exceeded this threshold. However, on-going costs would continue to be monitored. The Force also held a general reserve to respond to unforeseen events.

The Chair thanked the Commissioner, and the Panel noted the Annual Report for 2022/23.

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6. Joint Audit and Standards Committee Annual Report 2022

Mr John Anderson (Chair of Warwickshire Joint Audit and Standards Committee) introduced the Joint Audit and Standards Committee (JASC) Annual Report for 2022. He provided a summary of highlights from the report, stating that:

- At its meeting in November 2022, WJASC considered the joint external audit unqualified opinions on statutory accounts and value for money arrangements. These documents were formally signed off by management and the external auditors shortly afterwards. This constituted a significant achievement given current pressures affecting the audit sector nationally.
- WJASC was provided with information relating to the process for appointment of external auditors to the Police and Crime Commissioner and Chief Constable for the five-year period from 2024 to 2028. The Committee recommended that Grant Thornton be re-appointed as the external auditor and highlighted the effect of change fatigue on the Finance Department. The Committee's observations were relayed to Public Sector Audit Appointment Ltd (PSAA); however, it was resolved that Azets Audit Services Ltd be appointed as the external auditor. Since then, two senior auditors had moved from Grant Thornton to Azets Audit Services which mitigated some of the concerns raised by WJASC, providing improved continuity.
- The Committee took a close interest in risks associated with the transition of services following the termination of the strategic alliance between Warwickshire Police and West Mercia Police. These included the development of the Evolve ICT Project. The closure report for the Project showed that it had been completed on time and on budget. This was rare for projects of this type and constituted a good outcome.

Mr Anderson described the key areas of focus for 2023/24, these included performance management and accountability, vetting, cyber-crime, and fraud and corruption.

The Chair highlighted the benefits of alignment between the Panel and WJASC. It was helpful to share information and for a member of WJASC to be present at Panel meetings. He thanked Mr Anderson and his colleagues on the JASC for their support and dedication.

The Panel noted the WJASC Annual Report.

7. Working Groups 2023/24

The Chair introduced the report, stating that the Panel was asked to confirm the continuation of dedicated working groups in 2023/24. Provided this was agreed, the membership of each group would be updated, and priorities would be set for the coming year. He stated that the OPCC's support of the working groups in 2022/23 had been valued and appreciated.

The Commissioner stated that he would be happy to meet with the chairs of the working groups, once appointed, to discuss arrangements and how meetings could be supported by his office.

Resolved:

That the Police and Crime Panel confirms the continuation of dedicated working groups for the 2023/24 municipal year and authorises the Panel's Support Officer to confirm arrangements for working groups, and appointments thereto, following liaison with Panel members.

8. Annual Report of the Police and Crime Panel 2022/23

The Chair introduced the Annual Report which provided a summary of the Panel's activities and achievements during 2022/23 and priorities for the municipal year ahead.

It was resolved to endorse the Annual Report.

9. Issues Raised by Community Safety Partnerships

No issues had been raised by Community Safety Partnerships (CSPs) ahead of the meeting.

In response to Councillor Poole, Polly Reed (Chief Executive, OPCC) advised that a meeting would be arranged between CSP chairs and the OPCC. She advised that consideration had been given to prospective points for discussion. She encouraged CSP chairs to raise any points that they would like to be discussed.

10. Work Programme

The Panel noted the Work Programme.

The Chair suggested that the Work Programme be reviewed once arrangements for Community Safety Partnerships and the Panel's working groups had been confirmed. He encouraged members to suggest any items that they would like to be included.

11. Dates of Meetings

The Panel noted the dates of future meetings.

As the meeting on due to be held on 4 April 2024 was likely to fall within the pre-election period for the Police and Crime Commissioner elections in early May 2024, it was proposed to also reschedule this meeting. The Panel's Support Officer would contact attendees to arrange a suitable earlier date for the meeting.

12. Any Urgent Items

There was none.

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13. Reports Containing Confidential or Exempt Information

Resolved:

That members of the public be excluded from the meeting for the items mentioned below on the grounds that their presence would involve the disclosure of exempt information as defined in paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972.

14. Exempt Minutes

The exempt minutes of the meeting held on 6 April 2023 were confirmed as an accurate record and signed by the Chair.

There were no matters arising.

15. Complaints

It was confirmed that no complaints had been received since the last meeting.

The meeting rose at 15:14.

Chair

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Police and Crime Panel 21 September 2023 Police and Crime

Commissioner's Report

Report Date	13 September 2023
Security Classification	Official
Disclosable under Freedom of Information Act?	No

1. Introduction

The purpose of this report is to provide the members of the Warwickshire Police and Crime Panel with an update on my key activities as the county's Police and Crime Commissioner (PCC), those of my Deputy Police and Crime Commissioner, and the Office of the Police and Crime Commissioner (OPCC) since the Panel's previous meeting on Thursday 22 June 2023. The last quarter has been a busy period, with a particularly full calendar of summer engagements and holding to account activity following a busy summer operationally for Warwickshire Police, whilst they continue to grow officer numbers and implement their new operational model.

2. Deputy Police and Crime Commissioner

Emma Daniell is enjoying her role as the Deputy Police and Crime Commissioner in supporting the delivery of my Police and Crime Plan through her focus and work. In doing so, Emma has attended a wide number of community events across the county with other members of the office to engage with the public about their expectations and experiences of policing. She continues to visit both our grant recipients and the newly commissioned services to directly hear about their important work and how it is positively affecting the county's residents and communities.

The rollout of Warwickshire Police's 'Empower- People' operating model has been closely monitored and Emma has enjoyed hearing the views of operational police officers about how this change has positively affected their capacity to increase the levels of service they can now provide to victims of crime.

Emma continues in her role as the Senior Responsible Officer for the Drug and Alcohol Strategic Partnership, bringing together all joint partner agencies in a collaborative and cohesive way to ensure that Warwickshire can deliver on the 'National Combatting Drugs Outcome Framework'.

3. Emerging national and local issues

3.1. Homicide

There has rightly been much concern regarding the recent homicides in the county, notably the shooting in Learnington Spa that led to the tragic death of Ben Daly. The investigation is on-going and as such I am constrained in the information I can provide to the Panel. Nonetheless, I receive regular operational briefings from the Chief Constable and want to take this opportunity to reassure the Panel that I am confident in the force's capacity and capability to bring the offenders to justice.

HMICFRS has recently published a report following its inspection of eight police forces, 'Homicide prevention: An inspection of the police contribution to the prevention of homicide.' It identified that there are a range of factors that can lead to homicide and that preventing violent incidents should be a priority for every police force. The report makes recommendations for Chief Constables and provides a summary of the elements of 'good practice' that the inspection identified.

The subject of Serious Violence and its prevention, is therefore the focus subject for the October 2023 meeting of the Governance and Performance Board, providing me with an opportunity to formally 'hold to account' the Chief Constable on this important matter of public concern. In parallel, my office continues to oversee delivery of the Serious Violence Duty, working with partner agencies in continuing to develop the county's Serious Violence Prevention Strategy and the associated Delivery Plan.

5. Climate change and sustainability

Sustainability is a key component of Warwickshire Police's Empower change programme, to improve environmental efficiencies across the force estate and infrastructure. The Chief Constable will be providing an update at the October 2023 meeting of the Governance and Performance Board as to the force's arrangements and the progress made to achieve this aim. Following this, I will provide further information to the Panel at its next meeting in November 2023 on this increasingly important matter of public interest.

6. Police and Crime Plan

A summary of activities undertaken in support of the five principal objectives of my Police and Crime Plan since the commencement of 2023/24 are as follows: -

6.1. Fight crime and reduce offending

a) Violent Crime

Work towards completing a Strategic Needs Assessment (SNA) for Serious Violence continues apace. The SNA is a requirement of the new Serious Violence Duty (SVD) and will lead to a revision of the county's Serious Violence Prevention Strategy. The work is being led by Warwickshire County Council on behalf of all duty holders but is being closely supported and overseen by my Policy and Partnerships Team, who provide the conduit to the Home Office for governance and reporting purposes.

The work is currently on track for reporting outcomes to the county's Serious Organised Crime & Serious Violence Executive in November 2023, and the Safer Warwickshire Partnership Board in December 2023, prior to the Home Office deadline of 31 January 2024.

b) Serious Organised Crime

As previously reported, my Policy and Partnership Team have been working closely with Warwickshire Police, Warwickshire County Council (WCC), and other partners, to review the necessary partnership governance and oversight arrangements for Serious Organised Crime (SOC), recognising the links from this to Serious Violence (SV), and to develop and propose new arrangements that are fit for the future. This work has now been completed and has introduced a revised partnership governance and delivery structure for both SOC and SV, overseen by a new Executive Group. A schematic of the governance structure is at Appendix A.

c) Reducing Reoffending

My deputy Emma Daniell continues to chair the Drug and Alcohol Strategic Partnership (DASP), which has recently been praised by the Office for Health Improvement and Disparities (OHID) during a deep dive of Warwickshire's drug treatment figures. DASP was specifically praised for proactively setting up the Power BI dashboard (which enables data to be tracked and analysed) and for the excellent continuity of care in the county.

My Policy and Partnership Team continues to collaborate closely with WCC and local service providers to deliver the actions within the DASP delivery plan, including monitoring the situation with synthetic opiates that have recently caused an increase of drug related deaths in the region. There is now a drug related deaths subgroup of the DASP.

I have co-commissioned a Pre-Arrest Diversionary Scheme (PADS) with the other PCCs in the region to increase drug education intervention in place of arrest, for individuals found with specific substances for personal use which commenced in September. I am currently re-commissioning drug and alcohol services for adults and young people in contact with the Criminal Justice system to begin in April 2024. Further information is provided at Para. 9.2 of this report.

6.2. Deliver visible and effective policing

a) Extra Policing

As I stated in my Annual Report 2022/23, the target for police officer numbers has now been reached. On 31st March 2023, 1113 officers had been recruited, the highest number on record for Warwickshire police in its 160 year history, meeting the Government's target.

On Tuesday 13 June 2023, I was immensely please to attend a celebration of Warwickshire Police's very first graduation ceremony for Police Constable Degree Apprenticeship (PCDA) and Degree Holder Entry Programme (DHEP) student officers, held at force HQ at Leek Wootton.



Figure 1 - Student officer graduation ceremony

The PCDA students were awarded a BSc (Hons) degree in Professional Policing Practice and DHEP students received a Graduate Diploma in Professional Policing Practice. Both courses were provided and delivered by Staffordshire University, and graduating student officers were joined by their very proud family and friends.

I was delighted to share this occasion with the officers. It was good to meet and talk to many of them and their families, and to get the opportunity to thank them on behalf of the communities of Warwickshire for joining the force. I look forward to working with them in keeping the county safe.

b) Neighbourhood Policing

The force's recruitment activity in 2023/24 will therefore be re-directed to the recruitment of PCSOs to enhance the visibility and effectiveness of neighbourhood policing. To support this aim the force recently held an online recruitment event, with inputs from serving PCSO, special constables, student police officers, and detectives; discussing their roles and how they arrived at them. In addition, the force has created a range of recruitment videos to be used at recruitment events and on social media, these can be viewed online at: -

https://www.youtube.com/user/WarwickshirePolice1

c) Transforming Warwickshire Police

As previously reported to the Panel, Warwickshire Police embarked upon its 'Empower' change programme, with three separate strategic strands of People / Place / Technology.

On 24 April 2023, the 'Empower-People' programme was implemented to create a new operating model for the force. A six-month review of the operating model is scheduled and its finding are to be discussed at the December 2023 meeting of the Governance and Performance Board, providing an opportunity for me to formally 'hold to account' the Chief Constable for the effectiveness and efficiency of the policing services for the county.

The other elements of 'Empower-Place' and 'Empower-Technology' continue to be progressed by the force and are monitored and scrutinised my office through formal governance arrangements.

6.3. Keep people safe and reduce harm

a) Violence Against Women and Girls

My Policy and Partnership team has continued to work closely with Warwickshire County Council and other partners in delivering the aims of the county's 'Violence Against Women and Girls (VAWG) Strategy'. This has included finalising new governance arrangements, agreeing to chair a new unified Domestic Abuse Perpetrators Group, and attending a new task and finish group to discuss offending against men and boys.

My office continues to support efforts being made by Warwickshire Police and the Crown Prosecution Service to improve the prosecution rate for VAWG offences, including the work being undertaken under Operation Soteria with regards to rape offences. However, concern still remains regarding the progression of VAWG cases

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within the criminal justice system and in particular the backlog of cases being listed for trial in the Crown Court (see section 5.5. for more information).

b) Vulnerability

• Hate Crime

My office worked in partnership with Warwickshire County Council and the Equality and Inclusion Partnership (EQuIP) to organise and hold a Safer Warwickshire Partnership Board 'Big Conversation' event on 14 June 2023, with the theme of 'Ending discrimination in all its forms'.

Following the event, a new county 'Hate Crime Action Plan' has been drafted and adopted by the Warwickshire Hate Crime Partnership. This includes direct references to the Big Conversation key themes and recommendations from a number of separate 'We Stand Together' events previously hosted by EQuIP in the Spring. A section has also been added to the plan to highlight the cross-cutting links between hate crime and prevent with reference to online activity, especially.

In summary, real challenges continue in terms of early effective communication to provide strong chances of productive engagement and partnership working with minority groups. Work in schools and with young people is deemed a high priority. Engagement should be multi-dimensional and not just on the grounds of race. The hate crime picture is complex and requires better joined up working between key agencies. The 'Big Conversation' demonstrated a great resolve to tackle these challenges.

• Mental Health

The Panel is likely to be aware of the rollout by police forces across the country of a new approach to managing mental health related calls for service – called 'Right Care Right Person' (RCRP). This provides a framework for assisting police with decision-making about when they should be involved in responding to reported incidents involving people with mental health needs.

RCRP has already been implemented in a several police force areas and has been demonstrated to successfully help in reducing inappropriate police involvement in care, and in supporting better access to mental health specialists. However, in order to ensure a consistent approach to the rollout and delivery of RCRP across the country, a National Partnership Agreement has been established between the Home Office, Department of Health & Social Care, the National Police Chiefs' Council, Association of Police and Crime Commissioners, and NHS England.

Importantly, the agreement makes it clear that local implementation of RCRP needs to be planned and developed jointly through a cross-agency partnership before changes are introduced, and that the implementation timeframe should be established following engagement with health, social care, and other relevant partners. My Policy and Partnership Team also attend a new Warwickshire Police RCRP Programme Board in order to support bringing all relevant partners together to plan and deliver this new approach.

c) Road Safety

On Friday 7 July 2023, I attended the formal unveiling of Warwickshire's public memorial to all those killed or seriously injured on the County's roads.



The memorial was commissioned by the Warwickshire Road Safety Partnership (WRSP), for which I am the chair. The event received local, regional, and national media coverage and was very well attended by many individuals, groups, and agencies.

This initiative has been hugely supported and recognised by bereaved families and road safety charities. It is seen as a groundbreaking moment in remembering road victims.

It is so important that we never forget those lives lost or injured in a collision and can honour their memories. Every person harmed in this way is one too many and this is something as a partnership we are working hard to try and change, encouraging safer road use for all.

6.4. Strengthen communities.

a) Involving communities

My office continues to operate both the volunteer Independent Custody Visitors (ICV) and the Appropriate Adult (AA) schemes.

The ICVs are a well-established system of volunteers who attend police stations unannounced to check on the treatment of people detained in custody. They talk to the detainees and observe the conditions in which they are held and ensure that their rights and entitlements are being observed. This is a statutory responsibility detailed in the Police Reform Act 2002.

The AA's support vulnerable adults in police custody and help to make sure they understand what is happening and the process is fair, the scheme ensures that vulnerable people can understand the criminal justice process, reducing the risk of unjust convictions.

My office continues its drive to further grow the numbers of volunteers who want to give their time to make a difference to their community and thereby strengthen the excellent service that is provided. In the first week of June 2023, during National Volunteers' Week, members of the OPCC presented at a volunteering fair at Nuneaton Job Centre organised by Warwickshire Community and Voluntary Action (CAVA). Over the course of the day they met with scores of people interested in volunteering, telling them about the opportunities available to join the Independent Custody Visiting and Appropriate Adults schemes.

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By way of a thank you and recognition, on 16 September 2023 I will be hosting a Volunteer Conference to acknowledge the work done by our volunteers and to also support their knowledge and understanding of situations that they may face when supporting detainees held in custody.

I am a strong supporter of volunteering in all its forms and the work of volunteers in keeping Warwickshire safe cannot be underestimated, so I would encourage anyone interested in donating their time to take inspiration and find out more about how they can get involved. More information on volunteering opportunities can be found on the OPCC website at: -

<u>Volunteer Schemes - Office of the Police and Crime Commissioner for Warwickshire</u> (warwickshire-pcc.gov.uk)

b) Crime Prevention

On 6 July 2023, the Home Office released details of the Safer Streets Fund Round 5, open to applications only from Local Policing Bodies. Further information on the scheme and funding is provided at Para. 9.1 of this report.

c) Partnership working

Anti-Social Behaviour

In June 2023, my OPCC presented to the county ASB Practitioners' Group a summary of the various documents linked to the Government's new ASB action plan. We are seeking to develop an ASB strategy for the county so there is a single and consistent approach to tackling ASB. In addition, the OPCC are leading on the development of a revised ASB Case Review procedure for Warwickshire, which will be presented to the next Practitioners' Group in September 2023.

• Rural, Wildlife and Heritage Crime

Organised Crime Groups targeting the rural landscape continues to be a current and longer-term challenge. For example, theft of high value plant and associated GPS technology for shipping abroad into criminal markets has received widespread coverage in the media recently. Whilst not immune in Warwickshire we have not suffered as much as some areas. This is evidence of the value of dedicated resources that the Warwickshire Rural Crime Team provide and the effective partnerships we have with rural, wildlife and heritage crime partners.

I chair a county wide group twice a year and my staff also contribute to regional and national forums. I will be establishing a formalised strategy for the County Rural Crime Partnership Group that reflects National Police Chief Councils Rural and Wildlife Crime Strategy and the APCC National Rural Crime Network, of which I am a committee member.

6.5. Deliver better justice for all

a) Victims and Witnesses

The Victims and Prisoners Bill is now at the Report Stage of the parliamentary process having passed through 1st reading, 2nd reading and Committee Stage. The Report Stage allows the whole House of Commons to discuss and amend the Bill as

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it sees fit. During the Committee stage' the Association of Police and Crime Commissioners gave both oral and written evidence. My office provided written evidence to the APCC which helped shape the overall evidence provided to the Committee Stage by the APCC. Central to the APCC evidence was postulating views on achieving Victim Code compliance and developing collaborative practices with partner agencies to achieve better outcomes for victims. Neither expectations will be able to be seriously developed without careful thought being given to future resource and cost implication.

Achieving code compliance requires analytical support, which in the main is not currently available. Overarching these issues is the role of the Police and Crime Commissioner. Currently, the PCC is often seen as a convenor and facilitator. It is the considered view that some of the aspirations of the Bill, and expectations on PCCs, will require strengthening of the convenor and facilitator approach to achieve improved outcomes for victims.

Following Report Stage the Bill will go to 3rd Reading before passing to the House of Lords. It is believed Royal Assent will occur at some point early in 2024. It is also expected that as part of the legislative process a revised Code of Practice for Victims of Crime will also be consulted upon by the Ministry of Justice. My office is monitoring that situation with a view to making submissions at the appropriate time.

In terms of achieving good victim and witness outcomes locally, it is pleasing to report that seven Crown Courts are now sitting in Warwickshire as opposed to four, to try and make positive in-roads into the previously reported Crown Court backlog. Early signs are favourable but there is still some way to go. Criminal justice professionals are extremely concerned at the lack of availability of barristers and a developing exodus of young barristers away from the profession. Further innovations will need to be found to tackle the backlog as well as sensitively managing the expectations of victims and witnesses.

b) Improved Communication

As the Chair of Warwickshire's Local Criminal Justice Board (LCJB), I can confidently report that the Board continues to be well attended and functional. It is anticipated that the extensive review of the LCJB undertaken by the Criminal Justice lead will be completed by early 2024 at the latest. This will include refreshed, multi-agency strategic priorities and therefore a new delivery plan, and the introduction of new policy mechanisms to aide and assist the important work of the LCJB.

c) Justice Outcomes

A key area of work for me and my office focuses on the complex workings of the Criminal Justice System. As a Commissioner focus is on both policing and wider crime, I want to ensure that Warwickshire residents who may transcend through the system (either as victim-survivors, witnesses, or perpetrators) receive fair and respectful treatment throughout their experience. Unsurprisingly, elements of the system are still very much dealing with the after-effects left by the pandemic, and this is likely to be the case for some time. Nevertheless, I remain committed to leading our criminal justice partners to ensure we are applying our best efforts.

With my support Warwickshire Police remain engaged in Operation Safeguard (the reappropriation of allocated police cells due to stretched prison capacity), albeit the demand to utilise Warwickshire police cells specifically remains very low, and therefore our active participation in this regard is minimal. Notwithstanding, I am still committed to ensuring Warwickshire's co-operation within the wider criminal justice system.

As mentioned above, my office continues to support efforts being made by Warwickshire Police and the Crown Prosecution Service to improve the prosecution rate for VAWG offences, including the work being undertaken under Operation Soteria with regards to rape offences. However, there are concerns regarding the progression of VAWG, and other criminal cases, through Crown Court. Problems are still being experienced with regards to Crown Court listings and backlogs, but partner agencies are working incredibly hard to reduce said problems. As mentioned above, an additional three Crown Courts are now sitting in Warwickshire taking the total to seven active courtrooms. Evidently, this is a positive step forward, but we still have to exercise caution, especially when contextualised against the wider, national recruitment issues affecting both the Judiciary and HMCTS. VAWG-related issues and blockages within the system criminal justice are just two exemplars that are monitored and appropriately interrogated by the LCJB.

With support from my office, Warwickshire Police have gone live with the new two tier Out of Court Resolution Framework ahead of the national roll-out. Through the work of the LCJB, I am interested in developing an evidence-based profile that shows how, and what, out-of-court resolutions are being used in Warwickshire. Related to this, my office is responsible for (and has preliminarily redrafted) the Community Remedy document; however, this update will not be published yet as there is an ongoing public consultation. Once this has ended and alterations have been made, the revised version will go live via the OPCC website. It should be noted that dispensing justice outside of the courts via proportionate and appropriate means is not a new phenomenon; this has been a part of mainstream criminal justice for many years, but I am hopeful that this regeneration will provide both immediate and future benefits to the criminal justice system and wider society, such as reducing traffic going through the courts, and where appropriate, giving offenders the chance to change their behaviour.

7. Governance and Assurance

My primary obligations as a police and crime commissioner include: -

- 1. To secure the maintenance of the police force, by setting the budget.
- 2. To secure that the police force is efficient and effective.
- 3. To hold the chief constable to account for the exercise of his functions and the functions of the persons under his / her direction and control.

The following are some examples of the arrangements that are in place to facilitate these statutory requirements.

7.1. Governance and Performance Board

I hold a Governance and Performance Board each month with Warwickshire Police's chief constable, together with senior officers from the force and the OPCC. The schedule of meetings incorporates an in-depth scrutiny of force performance and finance, along with topical issues of interest. At each meeting a 'Focus' topic is selected for additional scrutiny :

- April Sustainability
- May Road Safety
- June Cyber Crime
- July Police Firearms
- August Rural Crime
- September Violence Against Women and Girls
- October Serious Violent Crime and Prevention
- November Victims and Witnesses
- December Empower Change Programme Review
- January Safeguarding
- February Community Engagement
- March Public Order

7.2. National Crime and Policing Measures

The Panel has requested that information is provided on key performance indicators for Warwickshire Police, including as a standing agenda item the National Crime and Policing Measures (NCPM) that were introduced as consequence of the Government's Beating Crime Plan.

The Specified Information Order 2011 (amended 2021) had placed an obligation on PCCs to publish information regarding their force's performance in respect of the NCPM. The NC&PM report for Q1 2023/24 is therefore appended at Appendix B for the information of the Panel.

7.3. Police and Crime Plan delivery

The OPCC have introduced a Quarterly Assurance Meeting to assess progress against the objectives and the success measures of the Police and Crime Plan 2021-2025. An update on the progress made has been reported to the 'Police and Crime Panel Performance and Planning Working Group' and is therefore not replicated in this report.

7.4. Police complaint reviews

The issues and themes that result in public complaints against the police provides me with an invaluable insight to enable me to 'hold to account' the Chief Constable and to fulfil my responsibility to secure the maintenance of an effective and efficient police service for Warwickshire.

Since the 1 April 2023, the OPCC have conducted eleven complaint reviews and have upheld five of them, in that the handling and outcome to the complaint by Warwickshire Police has not been reasonable and proportionate. The recommendations made to Warwickshire Police arising from these reviews have been accepted by the force.

On 5 June 2023, I met with the Head of the force's Professional Standards Department, together with representatives from the OPCC and PSD, as part of my assurance arrangements for this critical area of business that is instrumental in establishing communities trust and confidence in Warwickshire Police. The agenda incorporated the elements of police complaint, anti-corruption, and vetting. A further meeting is scheduled for October 2023.

7.5 Joint Audit and Standards Committee

This committee provides independent advice and recommendations to both me as PCC and the Chief Constable on the adequacy of the governance and risk management frameworks, the internal control environment, financial reporting and ethics and standards; thereby helping to ensure efficient and effective assurance arrangements are in place.

On 5 July 2023, I participated in the Joint Audit and Standards Committee (JASC). The majority of the meetings are conducted in open session, and the agenda items for each meeting are varied. The July meeting agenda items included police complaints, police complaint reviews, updates on various financial matters, reports from internal and external audit, in addition to an overview on cyber-crime and fraud and corruption. I value the work of the committee and thank its members for their professionalism, scrutiny, and the insight they provide in discharging their responsibilities.

8. Communication and engagement

Over the past quarter, Emma Daniell and I have participated in a diverse range of meeting with members of the public, partner agencies and elected officers. My programme of engagement seeks to gain feedback from as diverse a range of participants as possible and is designed to cover all aspects of community safety.

8.2. Stuart Ross House

On Friday 23 June 2023, HRH The Duke of Gloucester officially opened the state-ofthe-art Operations and Communications Centre (OCC) at Stuart Ross House.



I was delighted that we were able to showcase the facility to HRH The Duke of Gloucester but even more proud that he was able to see first-hand the dedication and expertise of all of those who work within the OCC.

This facility represents a multi-million-pound investment in policing in Warwickshire and is part of the continued commitment to develop an improved service for the public.

8.3. Warwickshire Pride



On Saturday 19 August 2023, I attended the Warwickshire Pride event. This was the second year my office had a stand at the event for the entire day giving us the opportunity to talk to members of the public, explain my role, and seek feedback from the diverse communities present on a wide range of subjects.

8.4. Engagement Events

Some of the more notable occasions that Emma and I have attended over the last few months are: -

July

• 01/07/2023 - Friendship Project for Children, Kenilworth Fire Station

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- 01/07/2023 Nuneaton Pride, Riversley Park
- 04/07/2023 CHESS Youth Club, Nuneaton
- 13/07/2023 Wolvey School
- 27/07/2023 Kenilworth Market

August

- 04/08/2023 Rugby Market
- .09/08/2023 -Bedworth Resident Involvement Day
- 16/08/2023 Nuneaton Resident Involvement Day
- 19/08/2023 Warwickshire Pride
- 19/08/2023 Fillongley Show
- 22/08/2023 Helping Hands (charity that supports homelessness)
- 24/08/2023 Probus Club, Stratford

September

- 07/09/2023 Polesworth Parish Council
- 10/092023 Atherstone Motor Show
- 11/09/2023 -Warwickshire College, Student Welcome Event, Rugby
- 11/09/2023 The Hive, Hill Street Community Centre, Rugby.
- 12/09/2023 -Warwickshire College, Student Welcome Event, Learnington.
- 14/09/2023 -Safer Streets Community Engagement Session, Nuneaton.
- 14/09/2023 -Ladies Community Engagement Session, Nuneaton.
- 19/09/2023- Whitnash Community Safety Event.

9. Commissioning and Grants

9.1. Safer Streets Fund Round 5

On 6 July 2023, the Home Office released details of the Safer Streets Fund Round 5 (SSFR5) that is open to applications only from PCC's Mayors Office for Policing (Local Policing Body). The Safer Streets programme is specifically targeted at crime prevention and for Round 5 it is prioritising very specific interventions to address Neighbourhood Acquisitive Crime, Anti-Social Behaviour, and VAWG in public places.

Under SSFR5, up to £1m of potential Warwickshire funding has been made available. My office has worked closely with partners, in particular Warwickshire County Council, the five District / Borough Councils, and Warwickshire Police to develop proposals and to submit them to the Home Office ahead of the deadline of 29 August 2023. Should the Home Office approve these proposals, all geographical areas of Warwickshire will benefit from the funding and the interventions it will support.

9.2. Criminal Justice-related Substance Misuse Services

The procurement stage of the criminal justice related substance misuse service commissioning process is underway, with two service lots currently being tendered, for adults and young people. The new contracts are due to be in place by the 1 April

2024, at a total annual budgeted cost of £240,000, and will cover an initial period of three years, with options to extend for a further two years.

During the market engagement and now period of tender, potential bidders have the opportunity to ask clarification questions regarding the specification and documentation provided, in order to help them prepare their bids. A significant number of questions have been received from potential bidders, which I believe is a fair indicator of the level of interest in the tender. I am hopeful therefore that this round of commissioning will ensure that service provision meets the identified needs of service users, and offer good value for money, in line with my Police and Crime Plan priorities.

Staff from my office will be working with other colleagues over the Autumn to evaluate bids in line with the agreed framework, and preferred bidders will be selected later in the year. Once this is known, a period of contract mobilisation work will commence to ensure that any transitioning from the current contracts will be seamless, with minimal disruption to service users, in anticipation of the new contracts commencing on the 1 April 2024.

9.3. Sexual Assault Referral Service

The OPCC has been working closely with regional partners to re-commission the adult Sexual Assault Referral Service (SARC) support services that will be delivered across the West Midlands, including locally from the Blue-Sky centre at the George Eliot Hospital site in Nuneaton.

Following a comprehensive evaluation process of the bids during the summer, a preferred provider is in the process of being identified, and further details will be shared at an appropriate time in due course. The new contract will go live from the 1 April 2024, and my office will continue to assist throughout the mobilisation period to ensure that the service transition is smooth.

9.4. Independent Roads Victim Advisor (IRVA) Service

Following a successful procurement process for an Independent Roads Victims Advisor support service, work is now underway to finalise the contract terms prior to the contract go live on the 1 October 2023.

The new contract will run for at least a three-year period and will provide enhanced support for the victims of road traffic collisions and further supports my commitments on road safety and for improved services for victims as outlined in my Police and Crime Plan.

10. Finance

10.1. Statement of Accounts

Following the publication of the draft 2022/23 statement of accounts in May 2023, the external audit is progressing well, and it is hoped that work will be complete before the 30 September 2023, when opinions are due. At the time of writing there are no significant issues that have been identified by Grant Thornton and I feel optimistic and look forward to receiving their audit findings report in due course. If the

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statements are signed off by the 30 September this will undoubtedly again represent a significant achievement and put Warwickshire within what is expected to be a small minority of organisations to do so. The backlogs and delays with statutory audits across the country and sector is well documented, so I am particularly proud of the position in Warwickshire, thanks to the work of a number of colleagues.

10.2. Pay Award

The police officer and staff pay award has been agreed at 7%, payable from September 2023, and an additional central government pay grant will be received to meet any costs above a 2% increase. The position on the recruitment of officers remains optimistic and the first monitoring point for securing the payment of uplift funding will be at the end of September 2023, which the force is on course to meet.

10.3. Operational costs

It has been a busy year operationally, largely due to a number of incidents that have occurred within the County. On top of this Warwickshire Police has supported national events, which have yielded income to the force in exchange for officer time. Locally additional income has also been received from higher investments due to recent increase in interest rates, but also from abnormal loads income associated with HS2 traffic, and lower running costs, largely as the result of rates rebates for the Justice centres.

10.4.Budget spend

I continue to hold the Chief Constable to account for her spending against the 2023/24 revenue budget. I receive regular monthly updates, and at the end of July 2023, a year-end forecast underspend of £0.535m has been reported.

Expenditure on capital schemes is forecast to be $\pounds 10.673m$ against a total budget of $\pounds 12.644m$, including slippage from 2022/23. This includes capital investment in estates, ICT and fleet, which will be funded primarily from borrowing, revenue contributions, and reserves.

The closing balance on reserves at year end is forecast to be £12.089m, which is broadly in line with expectations. Reserve levels will be considered more fully as part of the budget process for 2024/25 to ensure that they remain adequate to manage risk.

10.7. Budget planning

Work on the budget for 2024/25 has already commenced, and I have received a briefing on some of the main issues for consideration ins 2024/25 and across the medium-term, including options for meeting the £3m savings identified in the Medium Term Financial Plan (MTFP).

This work will progress over the coming months, but my aim remains to deliver a financial strategy and MTFP, which is affordable, sustainable, and resilient (reserves), which factors in the risk that the current challenges pose and which in turn supports the delivery of my Police and Crime Plan 2021-2025.

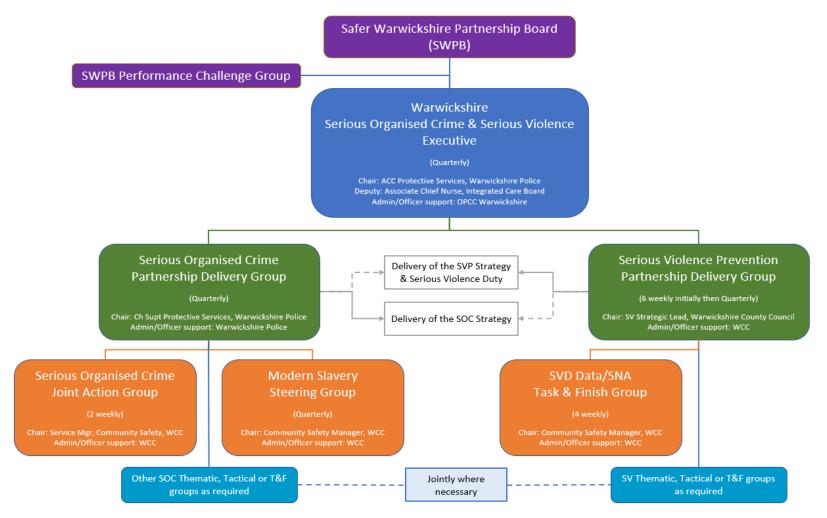
11. Office of the Police and Crime Commissioner

In July 2023, I welcomed Cara Giacalone to the OPCC. Cara is our first intern and I very much look forward to working with her, as this presents an exciting development opportunity for both Cara and the team.

In August 2023, Precious Williamson as the OPCC Commissioning and Grants Officer departed for a new role. I'd like to formally thank Precious for all her good work in establishing the important critical services that I commission and for effectively managing my annual grants scheme. I wish her much success in her new venture. Her successor is in the process of being recruited to the role.

Appendix A

SOC/SV Partnership Governance and Delivery structures



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National Crime and Policing Measures Q1 2023/24

1. Statement of Contribution

The Government's National Crime and Policing Measures (NCPM) are intended to complement the local priorities that are set out in Police and Crime Commissioners Police and Crime Plans; nonetheless the Government is clear that forces must achieve significant reductions in crime and restore the public's confidence in the criminal justice system. The six key priorities of the NC&PM are: -

- 1. Reduce murder and other homicides.
- 2. Reduce serious violence.
- 3. Disrupt drugs supply and county lines.
- 4. Reduce neighbourhood crime.
- 5. Tackle cyber-crime.
- 6. Improve satisfaction among victims with a particular focus on victims of domestic abuse.

On 31 March 2022, the Warwickshire Police and Crime Commissioner (PCC) formally published the 'Police and Crime Plan 2021-2025'. The objectives set within the plan have been formulated with the NCPM in mind.

The PCC wants to ensure that all agencies are working together to reduce crime, support victims and make communities safer, to ensure delivery against the NCPM priorities. This collaboration is achieved through regular engagement with local communities, the police, partners, and community safety organisations. The PCC's position as the Chair of the Local Criminal Justice Board also enables him to monitor the provision of an effective and efficient criminal justice system in Warwickshire.

In terms of the PCC responsibilities to 'hold to account' the chief constable for the performance of Warwickshire Police, the PCC holds a formal monthly 'Governance and Performance Board' (GPB) meeting with the chief constable. The purpose of the GPB is to focus on specific areas of force performance and the meeting is also attended by senior officers and staff from both the force and the OPCC. The minutes of the meetings are published on the OPCC website. At each GPB a topical 'Focus' subject of particular interest is selected for in-depth scrutiny and discussion.

2. Warwickshire Police Overview

The NCPM are set to be monitored on a quarterly basis and the Government's baseline for the NCPM data is June 2019. There is an expectation that PCC's will explain how their force is performing against the measures (Specified Information Order).

Whilst there are national key performance measures against the six priority areas, some of these are not available or appropriate for the force to report against. A case in point is the priority to 'reduce serious violence', where one of the national metrics is hospital admissions of under 25's for assault with a sharp object. However, this data is not held by the police and the force are unable to assess its reliably e.g. does the data exclude residents outside of Warwickshire who present at its hospitals.

The force has therefore selected some additional proxy measures which are used to assess Warwickshire Police's contribution to the national priorities. The force has used comparative data where it is available to contextualise performance. It is expected the force will continue to develop its approach with the OPCC to ensure it is appropriately aligned with the national position.

3. Performance Q1 2023/24

3.1. Reduce Murder and Other Homicide

The latest data available data in Warwickshire Police's Performance Report for June 2023, shows that there were no recorded homicide offences in the month, with one homicide recorded during the last six-months - representing a 50% reduction on the same period last year. The force are not considered by the HO to be an 'outlier'.

OPCC Commentary

The comments in the Performance Report are noted regarding the small number of homicides committed in Warwickshire.

The National Police Chief's Council's has requested all forces to produce a 'problem profile' of homicide and 'near-misses'. This is a positive development, as it will enable a better understanding of the position and identify areas for improvement in Warwickshire

3.2. Reduce Serious Violence

The Govt. measures are: -

a) Hospital admissions for persons under 25 years old injured with sharp instrument (NHS).

b) Offences involving discharge of a firearm.

The force's proxy measures are: -

- a) Offences involving the use of a firearms.
- b) Offences involving knife crime or sharp instruments.
- c) Serious violence (Violence with Injury / Robbery).

a) Offences Involving the use of Firearms.

The Home Office data collection reports on offences where a firearm was used as a 'threat'. In Q1 2023/24, there were 26 firearms offences recorded with 17 offences recorded in June 2023. It is understood that this recent increase was driven by repeat offenders - predominately children and young persons (C&YP) - using BB guns or air weapons to threaten other C&YP. There was however one serious shooting involving a sawn-off shotgun which was recorded as an attempted murder.

b) Offences Involving Knives or Sharp Instruments.

In May 2023, there were 50 crimes of knife crime recorded, representing the highest figure in the last 12-months and substantially above the 3-year average.

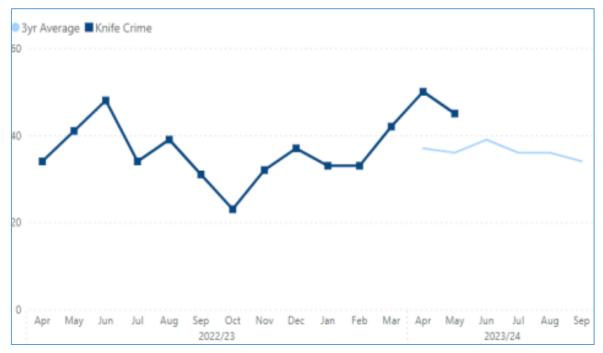


Figure 1 – Knife Crime Volumes

The comments in the performance report are noted regarding the potential for a seasonal increase during Q2 2022/23, driven by the school holidays and increase in the night-time economy.

c) Serious Violence.

• Violence with Injury

In June 2023, Violence with Injury offences increased by 12% (n=481) representing the highest total during the last 3-years, most notably in the North Local Policing Area (LPA). In May 2023, the 'action taken' outcome rate at 7.3%. Volumes are predicted to rise during Q2 2023/24, given the previous experience of the last few years.

• Robbery

In June 2023, the volumes of Robbery Personal retuned to the 3-year average, however the incidents where a knife (or threat of knife) was used during the commission of the offence has increased, constituting a third (n=10) of all offences.

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There is concern regarding the low 'action taken' rates (3.2%), albeit caution is advised due to volitivity in the relatively small volume of such offences and in expressing them as a percentage.

OPCC Commentary

The recent increase in the volumes of firearms offences / knife crime / serious violence is a cause for concern, as are the relatively low 'action taken' rates; compounded by the expectation that volumes may continue to rise during Q2 2023/24. The PCC will therefore hold to account the Chief Constable on these matters at the Governance Performance Board, to ascertain what proactive measures the force is implementing to mitigate against the predicted seasonal increase and improve the 'action taken' rates.

The OPCC Policy and Partnerships Team continue to work closely with partners to support the delivery of the county's Serious Violence Prevention Strategy and oversee delivery of the Serious Violence Duty, including the undertaking of a countywide Needs Assessment. Work on this will continue over the next two years, including delivery of a range of county and local intervention to reduce and prevent serious violence.

In addition, the OPCC has been working closely with Warwickshire Police, Warwickshire County Council, and other partners, to review the necessary partnership governance and oversight arrangements for Serious Organised Crime (SOC), recognising the links from this to Serious Violence, and to develop and propose new arrangements that are fit for the future.

3.3. Disrupt Drug Supply & County Lines

The Govt. measures are: -

- a) Drug Related Homicide.
- b) Police Referred Drug Treatment (supplied by Public Health England).

The force's proxy measures are: -

- a) Drug related homicides.
- b) Organised Crime Group (OCG) disruption.

a) Drug related homicides

There were no recorded homicide offences in Q1 2023/24.

b) Disruptions.

*Information not included in the Performance Report.

OPCC Commentary

A key priority for the Police and Crime Plan 2021-2025 is to Fight Crime and Reduce Reoffending, with a focus on Violent Crime and Organised Crime. The Plan provides a narrative as to how this will be achieved and the measures by which the success of the plan will be measured. The PCC will continue to closely monitor performance and 'hold to account' the Chief Constable in this area of considerably public concern.

3.4. Reduce Neighbourhood Crime

The Govt. measures are: -

- a) Burglary.
- b) Theft Person.
- c) Theft from, and of, vehicle (Crime Survey England & Wales CSEW)

The force's measures are the corresponding Home Office Recorded Crime categories.

a) Burglary

In June 2023, volumes of Burglary Residential decreased to the second lowest level in the previous 12-months and below the 3-year average. In May 2023, the 'action taken' rate remains at 4.3%. There is again a recommendation made in the Performance Report regarding improving these outcome rates.

b) Theft Person

In Q1 2023/24, volumes have remained stable but are significantly above the preceding months and above the 3-year average and the forecast.

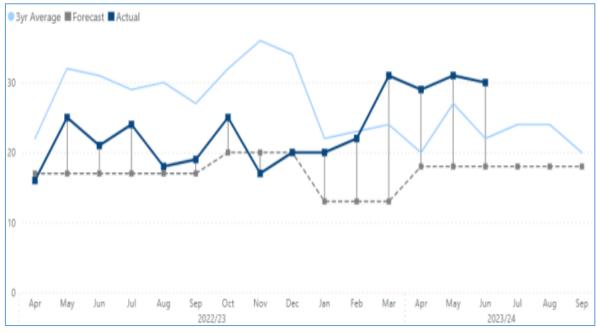


Figure 2 – Theft from Person Volumes

This trend is observed in all three Local PAs, where over half of the offences were related to 'pickpocket' crimes. A recommendation is made in the Performance Report to for increased prevention, particularly at tourist sites, including the need for a public information communication campaign.

c) Theft from, and of, vehicle

In June 2023, volumes are now back in line with the 3-year average and are also below the forecast. Warwickshire remains an 'outlier' in its MSG but has improved two places nationally to 36th. Decreases were experienced in both the East and

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South LPA but increased in the North by 23 offences (n=126). Of note is that motorcycle theft accounted for 21% of offences in the North LPA. In May 2023, the 'action taken' for Vehicle Crime was 1.5%.

• **OPCC Commentary**

a) Burglary

In light of the recommendation made, the force's performance will continue to be monitored and scrutinised in the expectation that improvement will be made in Q2 2023/24.

b) Theft from Persons

In light of the recommendation made, the force's performance will continue to be monitored and scrutinised in the expectation that improvement will be made in Q2 2023/24.

c) Theft from, and of, vehicle

The Home Office has previously identified Warwickshire Police as an outlier, a position driven by comparison with the force's performance with its Most Similar Group (MSG) of police forces - Warwickshire has historically suffered due to its proximity to the metropolitan West Midlands area and its crime profile.

Given the latest performance data, the PCC will again 'hold to account' the Chief Constable on these matters at the Governance Performance Board, to ascertain what proactive measures the force is implementing to mitigate against these series of offences and improve the 'action taken' rates.

3.5. Tackle Cyber Crime

The Govt. measures are: -

a) Confidence in law enforcement response.

b) Percentage of businesses experiencing cyber-crime. Data taken from non-police sources.

The force's proxy measures are: -

a) Action Fraud cyber dependent victim referrals where advice given

*Information not included in the Performance Report.

OPCC Commentary

The force has previously provided advice to victims of cyber-dependent crime in 100% of cases.

3.6. Improve Satisfaction Among Victims

The Govt. measures are: -

- a) Victim satisfaction with police by victims of domestic abuse.
- b) Victim satisfaction with police (CSEW) Not available.

The force's proxy measures are: -

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a) Force's own domestic abuse victim satisfaction survey (not comparable with other forces).

a) Domestic abuse victim satisfaction survey

Warwickshire Police has now set 'target rates' for Victim Satisfaction with domestic abuse at 80% or above. In June 2023, the rolling 6-month 'whole experience satisfaction' trend stood at 77% and was therefore below the target. The rolling satisfaction rate for domestic abuse has trended downwards for the last 6-months, falling from a high of 83% in December 2022 to 77% in June. 2023. Levels remain just below the target set. A recommendation is made in the performance report to seek to improve domestic abuse satisfaction to avoid a downwards trend.

OPCC Commentary

In light of the recommendation made, the force's performance will continue to be monitored and scrutinised in the expectation that improvement will be made in Q2 2023/24.

In August 2021, the PCC collaborated with the Home Office in the funding of a new Domestic Abuse Perpetrator Programme in the county. On 31 March 2023 that funding ended, but with the offer of continued match funding, the OPCC were able to make a successful bid to the Home Office for additional funding of £300,000 over the next two years.

The OPCC has also continued to work closely with Warwickshire County Council and other partners in delivering the aims of the county's 'Violence Against Women and Girls (VAWG) Strategy'. This has included reviewing the governance arrangements and working closely to link the work of the county's VAWG Board with the work of the Local Criminal Justice Board (LCJB). This is particularly important in relation to progress to improve criminal justice outcomes for victims of Sexual Violence and Domestic Abuse. This page is intentionally left blank

Agenda Item 3

Warwickshire Police and Crime Panel

21 September 2023

Appointments to the Planning and Performance Working Group

Recommendations

That the Police and Crime Panel:

- 1. Notes the membership of the Planning and Performance Working Group for 2023/24.
- 2. Confirms the Planning and Performance Working Group's Terms of Reference for 2023/24.

1.0 Summary

- 1.1 At the meeting of the Panel on 22 June 2023, authorisation was given to the Panel's Support Officer to confirm arrangements for working groups and appointments thereto following liaison with Panel members.
- 1.2 Following liaison with members, the membership of the Planning and Performance Working Group for 2023/24 was confirmed as:

Councillor Barbara Brown Mr Andrew Davies Councillor Dave Humphreys Councillor Derek Poole

The Chair of the Police and Crime Panel is an ex officio member of the Group.

- 1.3 At its meeting on 27 July 2023, the Planning and Performance Group agreed the draft Terms of Reference for 2023/24 and resolved that they be presented to the Panel for approval. The Group's Terms of Reference are appended to this report.
- 1.4 Focused scrutiny of financial matters has previously been undertaken by the Budget Working Group. Consideration is being given to a refreshed approach to work in this area. Previously, the Budget Working Group hosted the annual briefing on the Police and Crime Commissioner's proposed budget. A separate briefing session will be scheduled in January 2024 to receive details of the Commissioner's 2024/25 Budget prior to the Panel's meeting to review the precept on 5 February 2024.

2.0 Conclusion

2.1 The Panel is recommended to note the membership of the Planning and Performance Working Group for the 2023/24 municipal year and to confirm its Terms of Reference.

Appendix

Planning and Performance Working Group Terms of Reference 2023/24

	Name	Contact Information
Report Author	John Cole,	johncole@warwickshire.gov.uk
	Senior Democratic	Tel: 01926 736118
	Services Officer	
Director	Sarah Duxbury, Director	sarahduxbury@warwickshire.gov.uk
	of Governance and	
	Policy	
Executive Director	Rob Powell,	robpowell@warwickshire.gov.uk
	Executive Director for	
	Resources	

Warwickshire Police and Crime Panel Planning and Performance Working Group Terms of Reference 2023/24

Working Group	Planning and Performance Working Group
Working Group Membership	Three members as a minimum with the Chair of the Panel as an ex officio member.
Quorum	The quorum at meetings shall be one fifth of the number of members or two, whichever is the greater.
Key Officers / Departments	Office of the Police and Crime Commissioner The OPCC will identify two members of staff to support each meeting, one of whom will be the Chief Executive or Head of Business Services and Assurance. <u>Warwickshire County Council</u> John Cole, Democratic Services Others may be invited as required.
Frequency	To meet on a quarterly basis in line with the production of the quarterly performance reports.
Rationale (Key issues and/or reason for the Working Group)	 The Planning and Performance Working Group was established by the Police and Crime Panel to: a) Support and challenge the Commissioner's progress against the objectives of the Police and Crime Plan and its associated Delivery Plan and identify specific topics for focused scrutiny. b) Analyse Warwickshire Police performance information to identify key issues to raise with the Commissioner at future Panel meetings. c) Review the Work Programme of the Police and Crime Panel and make recommendations to the Panel regarding areas of business for future meetings and focus. The Police and Crime Panel will receive the minutes of each working group meeting, together with a highlight report identifying key issues.

What information is needed?	 Police and Crime Plan 2021 – 2025 and the Delivery Plan and associated reports. Warwickshire Police performance data. Police and Crime Panel Work Programme. Information from other police and crime panels, as necessary. Where appropriate, information from agencies overseen or funded by the OPCC.
Indicators of Success	 a) That the delivery of the Police and Crime Plan is monitored, and outcomes reported to the Police and Crime Panel. b) That the Working Group provide the Police and Crime Panel with recommendations on work programming, ensuring that each meeting has sufficient business for the Panel to robustly exercise its duties. c) That the PCC reviews and responds to recommendations put forward by the Police and Crime Panel.
Timescale for Review	These Terms of Reference will be reviewed annually or as often as required.

Warwickshire Police and Crime Panel Work Programme 2023/24

Date of next report/update	Item	Report detail	Date of last report
22 June 2023	Appointment of Chair and Vice Chair	To appoint a Chair and Vice Chair for the 2023/24 municipal year.	22 June 2023
22 June 2023	Appointments to Working Groups	To appoint the membership of the Budget Working Group and Planning and Performance Working Group.	22 June 2023
22 June 2023	Annual Report of the Police and Crime Panel 2022/23	To approve the Police and Crime Panel's Annual Report for 2022/23.	22 June 2023
22 June 2023	Annual Report of the Police and Crime Commissioner 2022/23	Scrutiny of the Commissioner's Annual Report for 2022/23.	22 June 2023
22 June 2023	Warwickshire Joint Audit and Standards Committee (WJASC) Annual Report 2022	Mr John Anderson, Chair of Warwickshire Joint Audit & Standards Committee, will introduce WJASC's Annual Report.	22 June 2023
21 September 2023	Appointments to the Planning & Performance Working Group	To confirm arrangements for the Working Group in the 2023/24 municipal year including Terms of Reference.	
22 November 2023	Community Safety Partnerships (CSPs)	 A report from the PCC focusing on: The importance of enabling CSPs to exercise judgement to allocate funding to local concerns, making best use of local knowledge. Benefits of partnership working between CSPs and other organisations to achieve positive outcomes. Data and crime statistics provided to CSPs by Warwickshire Police. 	

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22 November 2023	Representation from the Chief Constable	An invitation to be made to the Chief Constable to request a verbal report to the Panel.	
5 February 2024	Police and Crime Commissioner's Budget and Precept Proposal	To consider the PCC's Budget and Policing Precept for 2023/24.	

Standing Items	Report of the Police and Crime Commissioner	 A regular update from the Commissioner including: Details of key activities and decisions taken since the previous meeting Progress made against Police and Crime Plan objectives Grants and commissioning Governance and holding to account activities Communications and engagement activities National Crime and Policing Measures A financial summary Criminal Justice System considerations. Climate change and sustainability considerations. Details of any emerging local and national issues.
	Complaints	To consider any complaints against the PCC, taking account of the Complaints Protocol (verbal update).
	Report of Working Groups (Following a meeting of a Working Group)	The Panel has delegated quarterly budget monitoring to the Budget Working Group, which will report its findings and minutes to each relevant PCP meeting. The Panel has delegated scrutiny of the Police and Crime Delivery Plan and Force performance to the Planning & Performance Working Group to identify key issues for Panel enquiry.
	Work Programme	To consider and review the Panel's Work Programme.

Issues Raised by Community Safety Partnerships	To consider any issues flagged by Community Safety Partnerships providing a means for community concerns that have high-level, strategic implications to be discussed by the Panel and Commissioner.
	It is not proposed to consider single local issues, but rather provide a means to take a strategic view to evaluate the implications of residents' concerns.

Items to be Timetabled		
Items	Report detail	Timing Considerations
Re-vetting	The National Police Chiefs Council has requested that all police forces in England and Wales cross-check their officers against the National Police Database to safeguard standards of police conduct. The Chief Constable has instigated a programme of re-vetting across Warwickshire Police. The PCC has agreed to provide an update to the Panel once the re-vetting process has been completed.	To be timetabled upon completion of the re-vetting work being undertaken by Warwickshire Police.
Local Government Reorganisation / Review of the Role of the PCC	 Due to the recent unitary debate across the County, it was agreed in November 2020 that an item on Local Government Reorganisation and the implications for the PCC in terms of Police and Fire and Rescue Services should be added to a future agenda. In July 2020, the Home Office launched a two-phased Review of the Role of the PCC. Recommendations from Part One were reported in March 2021 and included the Home Office working with the LGA to develop a good governance training package for Police and Crime Panels and the mandatory appointment of a Deputy PCC. In March 2022, the Home Secretary outlined the conclusions from Part Two of the Review with a focus on PCCs' role in offender management, including a duty to 'lock-in' collaborative working between PCCs and the Probation Service; improvements to the 	The Fire Reform White Paper and consultation was published on 18 May 2022. The Home Office will publish a response paper to the consultation. The Home Office will advise of its progress in delivering the recommendations of the Review. Once more information is available, a report will be provided to the Panel.

 way PCCs work in partnership with other agencies to fight crime and support victims; measures to improve public confidence in policing; improved access for PCCs to criminal justice data; effective local scrutiny, examining the role of Police and Crime Panels; and measures to ensure that the public can complain about their PCC if needed with trust that their complaint will be handled fairly. The Home Office has advised that it will work with its partners to continue to deliver the recommendations in the year ahead. 	
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Task and Finish Reviews		
Торіс	Task and Finish Group	Status
Performance Framework (Police and Crime Plan 2021 – 2025)	The Task and Finish Group met three times in 2021-22. It has concluded the initial phase of its work. The initiative to develop a Performance Dashboard for monitoring of delivery of the Police and Crime Plan 2021 – 25 will be progressed by the Planning and Performance Working Group in collaboration with the Office of the Police and Crime Commissioner	Adjourned – the Group has kept open the option to reconvene, if required.
Sustainability / Climate Change	Drawing on the findings of Warwickshire Police's Estates Review, this proposed scrutiny review will examine actions being taken by the PCC and the Force to meet the challenges of climate change and reduce emissions in line with the Government's commitment to achieve net zero carbon by 2050.	Pending – consideration will be given to Environmental Sustainability by the Planning & Performance Working Group prior to determining next steps for work in this area.

Briefing Notes		
Торіс	Briefing note detail	Timing considerations
None required at present.		

Training / Conferences / Other		
Event	Description	Date
Police Finance Training Workshop	A workshop examining police accounting and finance processes.	Wednesday 30 August 2023 (2pm - 3.30pm)
External Training	To be delivered by Frontline Consulting	Wednesday 6 September 2023 (2pm – 5pm) and Wednesday 11 October 2023 (2pm – 5pm)
Police (Fire) and Crime Panels Annual National Conference	The Annual Conference for Chairs, Members and Officers of Police (Fire) And Crime Panels will be held on Thursday 9 November 2023 at Scarman House, Warwick Conference Centre (University of Warwick).	Thursday 9 November 2023
Precept / Budget Briefing 2024/25	A briefing to be provided by the OPCC outlining the Commissioner's proposed budget for 2024/25 prior to formal consideration by the Panel.	Late January 2024 (date to be confirmed).

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